# Georgia Tax Credit Assistance Program ("TCAP") and Tax Credit Monetization Program ("Exchange") Application Process and Minimum Documentation Submission Requirements

DCA updated this document on May 11, 2009.

#### **Update:**

Preliminary guidance from HUD and Treasury has been issued for the TCAP Assistance Program and the Exchange Program. Significant policy decisions include the following:

- TCAP: Although TCAP funds were appropriated under the HOME Program heading of the Recovery Act, HOME statutory and regulatory requirements do not apply to TCAP funds, with the exception of the NEPA Environmental Requirements. HUD has expressly waived Relocation and Section 3 requirements for TCAP. DCA relocation requirements and Section 3 policies will continue in full force and affect unless expressly waived. Federal Cross cutting requirements will continue to be applicable. (For a listing of these requirements, applicants can review the TCAP Program Description.) DCA will be posting an ARRA Compliance Manual that summarizes applicable federal requirements.
- **TCAP and Exchange**: The Buy American Provision has been determined to not be applicable to the TCAP and Exchange Program.
- Exchange: Unlike TCAP funds, governed by a separate section and division of the Recovery Act, it appears that exchange program funds are not subject to Davis-Bacon, National Environmental Policy Act ("NEPA"), Section 504, Uniform Relocation Act and various other requirements applicable to federal expenditures. The Treasury Guidance does not speak to such "cross-cutting requirements," and Treasury staff indicates that they are not applicable as exchanged funds will not be considered federal funds. The Fair Housing Act and other requirements that apply to tax credit projects or to rental developments generally would continue to apply.
- TCAP: TCAP funds may be used for capital investment in eligible LIHTC projects. Capital investment means costs that are included in the 'eligible basis' of a project under Section 42 of the IRC.
- TCAP: The TCAP assistance provided to a project must be made in the same manner and subject to the same limitations (including rent, income,

use restrictions and compliance monitoring) as required by DCA with respect to an award of LIHTC to a project (i.e., as required under Section 42 of the IRC and its implementing regulations), and all other requirements of the Act.

- Exchange: The statute and the Treasury Guidance provide that housing credit agencies are to make sub awards to qualified low-income buildings "in the same manner and ... subject to the same limitations (including rent, income, and use restrictions on such building) as an allocation of housing credit dollar amount allocated by such State housing credit agency." The limitations specifically include a requirement of consistency with section 42(m) (2), to the effect that a sub award may not exceed the amount necessary for a project's financial feasibility and viability throughout the credit period.
- **Exchange:** Exchange funds can be utilized in combination with investor equity and with TCAP funds, although HUD states that TCAP funds cannot be used for projects without tax credits.

#### Overview

DCA will hold three initial application rounds for the funding of ARRA resources under the TCAP and Exchange programs (collectively referred to as ARRA financing):

- Round I:
- Round II:
- Round III:

Additional Rounds may be added at DCA's discretion if there are resources still available after the completion of these three rounds.

#### Selection Factors

In the competitive TCAP selection process, DCA is required to give priority to eligible projects that are expected to be completed within 3 years from the date of Recovery Act enactment (February 16, 2012). Consequently, this standard will be the main selection criterion in all DCA TCAP competition.

DCA will also use the following selection factors to determine which projects will receive TCAP funds:

Projects that meet the predetermined threshold of "ready-to-go" as set forth in the document submission requirements outlined in the DCA Implementation Plan.

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Projects that maximize the best value and use of project resources.

Amount of financing required compared to the number of units will be considered.

Projects that are structured to improve the quality, sustainability, energy efficiency and long term impact of affordable housing in the proposed area.

Projects that have obtained syndicator financing with competitive pricing of credits.

Projects that have estimated reasonable proposed construction costs.

Proven capacity, experience and track record of Applicant.

Projects that are financially sustainable.

Projects that do not adversely affect a particular market.

Minimal risks associated with allocation of funds

(Projects will be deemed "shovel ready" when they have completed all three levels of DCA review and can be closed within thirty days.)

# Round Schedule and Eligibility

**Round I:** Projects must be shovel ready on or before July 1.

#### Eligible Projects:

- 2007 and 2008 projects which were selected in the 9% competitive round.
- 2009 projects which have received an allocation from the 2009 supplemental set aside. (DCA may adjust the submission schedule for these projects depending on when an allocation of credits is made)

Applicants must already have a Credit allocation and a semi-firm commitment from a syndicator.

Initial Submission:

Second Submission:

Third Submission:

Due May 1

Due May 15

Due June 1

Projects must be ready to be submitted to the DCA closing department on or about July 1.

Round II: Projects must be shovel ready on or before August 1.

# **Eligible Projects:**

- 2007 and 2008 projects which were selected in the competitive round (semi firm commitment required).
- 2009 projects which have received an allocation from the 2009 supplemental set aside. (DCA may adjust the submission schedule for these projects depending on when an allocation of credits is made)
- 2007 and 2008 projects that have returned credits by the April 28<sup>th</sup> deadline.
- Projects on the 2008 waiting list that have received an allocation of credits (semi firm commitment required). DCA will make a determination by this due date whether to award credits or release projects.

: Initial Submission: Due May 15 Second Submission: Due June 1 Third Submission: Due June 15

Projects must be ready to be submitted to the DCA closing department on or about August 1.

**Round III**: Projects must be shovel ready on or before September 1.

#### **Eligible Projects:**

- 2007 and 2008 projects which were selected in the competitive round (semi firm commitment required).
- 2007 and 2008 projects that have returned credits by the April 28<sup>th</sup> deadline and received confirmation that they are eligible for Exchange funding from DCA.
- 2009 projects which have received an allocation from the 2009 supplemental set aside. (DCA may adjust the submission schedule for these projects depending on when an allocation of credits is made)
- Projects on the 2008 waiting list that have received an allocation of credits (semi firm commitment required).

Applicants may begin to submit Tax exempt bond financed projects for DCA review during this third round. It is unclear whether there will be sufficient TCAP funds available to provide gap financing for these projects. If a letter of determination as not been issued for a project, all information required for a 4% determination must be submitted as well as the information related to ARRA financing. If DCA has issued a letter of determination, an updated 4%

application will need to be provided along with the information related to ARRA financing. DCA anticipates that the competition between tax exempt bond projects for available TCAP will be stiff. Preservation projects will generally be given priority. However, additional competitive factors relating solely to these deals may be published to ensure that applicants understand the selection process. Applications that do not appear to have semi firm syndicator financing or credit enhancement will likely not be selected. **Applications should not be submitted to DCA until this date.** If additional funds become available for gap financing through any ARRA program, DCA will publish additional guidance and notice for tax exempt bond applicants.

Initial Submission:

Second Submission:

Third Submission:

June 15

July 1

Projects must be ready to be submitted to the DCA closing department on or before September 1.

## **Document Requirements**

Each Round has three (3) document submission deadlines that must be strictly adhered to by an Applicant. The failure to submit documents by the stated deadline will cause the application to be moved to the next Round. There will be no exceptions to this policy. **Generally, DCA will not request clarification on items that are incorrect, not complete, or missing. The entire submission will be returned to the Applicant.** 

The following are the documents that must be submitted by each Round's submission deadline:

#### **Phase I- Initial Submission**

- Revised 2007 or 2008 Core Application (whichever was originally utilized in the tax credit application). The amount of ARRA financing requested should be entered into the Sources and in the amount requested.
- Applications for TCAP Loans should be structured in accordance with the provisions of the TCAP Loan Term sheet.
- Although it is not yet clear, the United States Department of Treasury has
  issued preliminary guidance that Exchange funds can only be granted to a
  project. Unless modified by Treasury, DCA will structure the exchange as
  a conditional grant. The grant agreement will require that the property be
  secured by the grant agreement. In the event of a breach of the terms of
  the agreement, DCA will retain the right to recapture the grant either
  directly or through the sale of the secured property.

Applicants should concentrate on ensuring that development and operating costs are reasonable and accurately represented in the Application. DCA staff will work with applicants to underwrite the development through the use of ARRA resources and other financing procured by the Applicant.

- Narrative on Applicant's letterhead including but not limited to the following information:
  - Amount of assistance requested.
  - Feedback from syndicator(s) regarding risk and beneficial factors considered in pricing.
  - (Exchange projects only) Detailed list of syndicators that reviewed the deal, dates that deals were reviewed, contact names and phone numbers. (attach any other documentation received as a result of these contacts).
  - The purpose of ARRA funds is to fill the gaps in financing resulting from reduced equity pricing or inability to secure an investor relating to current economic conditions. Changes in income, expenses, cost budgets, etc. is generally not allowed unless they are accompanied by supportable, detailed justification contained in the Narrative.
  - A statement regarding any change that would impact the original score from the original Application submission during the competitive round. (if applicable)
- Detailed Project Schedule in a format similar to the DCA time line sample posted on the web (at a minimum) which clearly outlines the project's ability to commence construction on the appropriate Round's "shovel ready" date. The project schedule must address each step of the process which will lead to the commencement of construction. Note all incomplete

documents or processes in the schedule. DCA will utilize this schedule as bench mark for successful development of the project and to stage our work flow. Therefore, Applicant's will be responsible for meeting the deadlines that they develop in this project schedule. It is imperative that the schedule be accurate and complete. Note: Applicant's are not required to use DCA's sample form if they have similar scheduling software that can provide a detailed timeline.

- Current commitment(s) for tax credit equity (if applicable). The priority with respect to processing and funding will be dependent upon the firmness of your equity commitment(s). The commitment must have the name and phone number of your contact. Direct syndication of credits is allowable, but an investor must be in place for the commitment to be considered semi firm. A copy of the syndicator's underwriting model must be attached, along with a statement from the syndicator as to the status of the project in their approval process, and when a Firm Commitment can be delivered. Normal contingencies will not necessarily mean that a commitment is not firm.
- Current commitment(s) for debt financing (construction and permanent) if such financing is part of your financial structure. Again, the priority with respect to processing and funding will be dependent upon the firmness of debt commitment(s). The commitment must have the name and phone number of your contact.
- If not already submitted, fully completed Design-Development Plans and Specifications.
- Phase I environmental assessment update that meets DCA HOME requirements dated not more than six months from date of submission. (This is only required if you have not already received a DCA NEPA release. A list of projects that do not have to submit an updated assessment is posted on the DCA website). Projects that have a NEPA release from another entity should provide all of the information that was utilized to obtain the NEPA release. DCA will determine whether an additional review is necessary in accordance with NEPA Guidance published by HUD and Treasury.
- HUD Environmental Questionnaire.
- Request for Approval of Contractor form and all documentation required for the request (see website for requirements).
- If available, copy of the proposed Owner-Contractor Agreement, Schedule
  of Values and preliminary construction schedule. The Schedule of Values
  must be prepared by the contractor based upon a quantity take-off of the
  design development/construction documents, and must be sufficiently
  detailed so as to permit a cost analysis evaluation.
- If the contractor's Schedule of Values is not available, Applicant must provide an itemized breakdown of construction costs prepared by owner, owner's construction consultant, if applicable, and owner's architect, based upon a quantity take-off of the design development/construction documents sufficiently detailed so as to permit a cost and energy analysis

evaluation. (Applicant's should review DCA's requirements for cost and energy analysis)

- If the project involves new construction, geotechnical soils report.
- Narrative description of the "energy efficiency" scope of your construction
  plans with details as to how the project will achieve the national goal of
  green building and energy efficiency. If construction techniques which
  would reduce utility costs or alternative energy sources have been
  considered, but determined that the current project structure makes
  inclusion cost prohibitive, please provide a detailed narrative of those
  considerations and their anticipated cost and expense saving, if available.

Up-dated review of economic conditions of proposed site in accordance with published DCA guidelines. Generally, applicants should obtain the update from the original market analyst. However, if that analyst cannot provide the update within the specified time, the Applicant may retain their own market analyst from DCA's approved list to provide the required information.

Applicants that have difficulty meeting this requirement by the initial application date should contact DCA to discuss the possibility of an extension of time for submission of the market update. It is not DCA's intention to require a new market study. The parameters of the update will be limited to the items outlined in the DCA guidance. Any Applicant that believes that the price for a proposed update is high should also contact DCA for alternatives.

- HUD Environmental and Relocation Notice
- Revised or updated Relocation Plan (if occupied rehab)

(Project will be submitted for front end analysis and energy audit upon receipt of these items. Applicant's should consult the ARRA website for additional information on this process.)

## **Phase II, Second Submission:**

- Draft of final Owner-Contractor Contract, including all attachments.
   Construction amount must coincide with total on Schedule of Values
- Revised pro forma reflecting changes requested by DCA.
- Current ALTA survey
- Current title report on property
- Detailed list of expected job creation and term of employment (i.e. part time temporary; full time temporary; permanent full or part time, etc.)
- Section 3 Hiring Plan
- Final Relocation Budget and Plan reflecting any changes requested by DCA
- Acknowledgement of required reporting procedures

# **Phase III, Final Submission:**

- Firm Commitment(s) for debt financing from all lenders
- Final "For Construction" or "Permit" Plans and Specifications, if no changes relating to the front end analysis and/or the energy audit were required.
- Final proposed Owner-Contractor Contract with all relevant attachments, including final Schedule of Values and final Project Schedule (updated from Phase I). The Schedule of Values must be prepared by the contractor based upon a quantity take-off of the design development/construction documents, and must be sufficiently detailed so as to permit a cost analysis evaluation.
- Proof that all required parties have attended a Pre-Construction Conference held by DCA. (This conference will be scheduled by DCA when it is determined that the project is within 30 days of closing)
- Proof that all required parties have participated in Federal Compliance/Davis Bacon training provided by DCA.
- Any other documentation requested by DCA as a condition of funding.

Once an Applicant has provided all information and been assigned to closing, copies of documentation from the DCA due diligence list for loan closings will also need to be provided. (Applicants will be provided with an expedited due diligence list of documents required for closing. It is strongly recommended that your closing attorney begin work on these documents as soon as your application is submitted to DCA).

## **Project Delivery Costs**

Applicants will be responsible for costs associated with the required inspection of the property including front end analysis, energy audit, draw inspections and accessibility inspections. DCA estimates that these costs will be approximately \$10,000 per project. These costs should be included in the development budget submitted with the application and identified as such.

Applicants will be responsible for reimbursing DCA for attorney fees associated with the closing of the ARRA financing. DCA estimates that these costs will be approximately \$7,500 per project. These costs should be included in the development budget submitted with the application and will be due at loan closing.

Applicants will be responsible for reimbursing DCA for fees associated with the General Contractor Audit which will be generally be performed by DCA retained auditors. DCA estimates that these fees will be approximately \$7,000 per project. These fees should be included in the development budget submitted with the application and labeled for TCAP or tax credit monetization, and be due at loan closing. DCA may elect to have its own auditing staff perform these audits.

Tax Credit Allocation Fee and Compliance Monitoring fee will not be changed and should be included in the budget.

**Asset Management Costs-** These costs will cover DCA's asset management over the 15 year period including, costs of underwriting, Davis Bacon Oversight, Relocation Oversight, Construction Management, Draw analysis, and other asset management of the loan:

## **Projects with Syndicated Credits**

Two percent (2%) of the total Loan amount to be paid at loan closing.

\$3,000 non refundable application fee to be paid at application. This fee will be applied to 2% fee if funded.

(Construction financing only will have a reduced asset management fee of one percent (1%).)

# For Projects without Syndicated Credits

Three percent (3%) of the Total Loan Amount to be paid at loan closing.

\$3,000 non refundable application fee to be paid at application submission. This will be applied to the 2% fee if funded).

Applicants are responsible for reviewing updates posted on the DCA website and implementing any changes in their applications

DCA reserves the right to make changes to this process at any time as it receives additional guidance and direction from the federal government.