

STATE OF RHODE ISLAND  
2012 QUALIFIED ALLOCATION PLAN



**RhodeIslandHousing**  
working together to bring you home

**State of Rhode Island**  
**Revised 2012 Qualified Allocation Plan**  
**For the Low-Income Housing Tax Credit Program**

INTRODUCTION

Rhode Island Housing has been designated the responsibility for administering the federal Housing Tax Credit Program for the State of Rhode Island. The Housing Tax Credit Program was created pursuant to the Tax Reform Act of 1986 to encourage private sector participation in the construction and rehabilitation of housing for low-income individuals and families (the "Tax Credit Program"). The Omnibus Budget Reconciliation Act of 1989 required states to adopt consistent and objective procedures for allocating housing tax credits to qualified developments. Specifically, federal law requires that a Qualified Allocation Plan (the "Allocation Plan") outlining the process for the allocation of tax credits be presented to the public through a hearing for review and comment. Input from the public hearing and comment period as well as all available housing needs data must be considered in the establishment of a final Allocation Plan to be approved and executed by the Governor.

Rhode Island Housing has developed this Allocation Plan to comply with the requirements of Section 42 of the Internal Revenue Code (the "Code") and to ensure that those developments receiving tax credits produce or preserve housing which helps to reduce the most pressing housing needs of the State. This Allocation Plan establishes the priorities that the Tax Credit Program will address from among those needs and incorporates those priorities into the criteria used to evaluate all proposals.

All provisions of this Allocation Plan apply to the total amount of tax credits that the State of Rhode Island is authorized to allocate at any time, including projects applying for the four percent tax credit in conjunction with tax-exempt financing that is subject to the private activity bond cap.

For 2012, the Housing Tax Credit is expected to be the primary funding source for the development of affordable rental homes in Rhode Island.. As other resources become scarcer, the value and importance of the Housing Credit increases. Developers must identify and obtain additional resources from federal, state, local and private partners to maximize the value of the Housing Credit. Rhode Island Housing will award credits to developments that best meet the priorities of the QAP and best use the Housing Tax Credit to achieve those goals.

**I. TAX CREDIT PROGRAM SUMMARY AND REQUIREMENTS**

**A. Overview**

The Tax Credit Program was established as part of the Tax Reform Act of 1986 to provide an incentive to developers to produce and maintain rental housing units for low-income individuals and families. The Tax Credit Program was originally authorized for calendar years 1987-1989 and has been extended or modified by Congress periodically since then. As part of the Omnibus Reconciliation Act of 1993, the Tax Credit Program was permanently extended effective July 1, 1992. The Housing and Economic Recovery Act of 2008 and the American Recovery and Reinvestment Act of 2009 provided for the most significant changes to the Tax Credit Program since 1986 and those changes are incorporated into this revised Qualified Allocation Plan where applicable.

There are three types of credits available to Developers of low-income rental housing. The first type of credit is a 9% annual credit for the costs of new construction or substantial rehabilitation of an existing building. The second type of credit is a 4% (approximate) annual credit for the costs of new construction or substantial rehabilitation of an existing building. The third type of credit is a 4% (approximate) annual credit for the cost of acquiring an existing building that involves substantial rehabilitation. A specific project may qualify for one type of credit or for a combination of the 4% and 9% credits.

The rate of the 4% credit fluctuates based on market conditions. The actual tax credit rate (“Applicable Credit Percentage”) applicable to any month is based on monthly prevailing interest rates that are calculated and published by the United States Treasury Department. The amount of the annual credit is calculated to yield a present value of 30% of certain eligible costs. As a result of the Housing and Economic Recovery Act of 2008, the 9% Applicable Credit Percentage shall be fixed at 9% for any new building placed in service after July 30, 2008 **and before December 31, 2013** (Section 42(b)(2)).

For further information and detailed requirements relating to the different credit types and methods of calculating the credit, refer to Section 42 of the Code.

## **B. Rhode Island Annual Tax Credit Allocation Pool**

Each state is awarded a limited amount of tax credits annually. Rhode Island receives the small state minimum of \$2,465,000 indexed for inflation. The pool of tax credits may be greater in any year if unused credits are carried forward or if previously allocated credits are returned or rescinded.

If Rhode Island allocates all of its annual per capita credits as well as its tax credits from prior years by the end of any calendar year, the State will qualify for credits from the National Pool. The National Pool is composed of all states’ unallocated annual tax credit ceiling, returned or carried forward credits.

## **C. Tax Credit Requirements**

The Code requires that Rhode Island Housing establish a plan which sets forth the selection criteria which will be considered in allocating tax credits in Rhode Island. The Allocation Plan must include certain statutorily mandated selection criteria outlined below. The Plan must also outline criteria that are used to meet State and local housing needs in Rhode Island. That criterion is included within the Threshold Criteria and Comparative Ranking of the Allocation Plan.

## RHODE ISLAND FUNDING CRITERIA

Rhode Island is experiencing a housing and economic crisis. There are large numbers of foreclosed properties in Rhode Island. Inner city neighborhoods have been particularly hard hit by the foreclosure of multi-family properties. For every owner of a foreclosed multi-family property, one-to-five families tend to be displaced. In addition many households continue to struggle with subprime loans which were disproportionately focused on low-income neighborhoods in the urban core. These factors combined with an average unemployment rate in 2010 of 12% have resulted in the deterioration of neighborhoods throughout Rhode Island, but particularly in urban communities. To counter the disinvestment in neighborhoods, Rhode Island Housing's development goals and resources will prioritize strategies to redevelop neighborhoods most heavily affected by the foreclosure crisis. Simultaneously we will endeavor to continue to provide affordable housing opportunities in communities where few opportunities currently exist. The uncertainty surrounding the nation's financial markets and lack of capital will continue to be closely monitored. The criteria and priorities contained in this Allocation Plan may be amended by Program Bulletin in response to future changes resulting from current uncertainty.

### **1. Federal Criteria**

The Code requires that preference for an allocation of credits must be given to developments serving the lowest income tenants, developments which commit to the longest period of affordability, and developments located in a qualified census tract ("QCT") which will contribute to a concerted community revitalization plan in qualified census tracts.

### **2. State Criteria**

The State of Rhode Island Consolidated Plan was developed jointly by Rhode Island Housing and the state's Office of Housing and Community Development. Throughout the Consolidated Plan development process, Rhode Island Housing and its partners consulted and met with many other public and private agencies to gather data and discuss the state's housing and community development needs and priorities to be included in the plan. Please refer to the Rhode Island Consolidated Plan available

at [www.rhodeislandhousing.org](http://www.rhodeislandhousing.org) under the link Newsroom/Data, Research and Reports for a full copy including all exhibits. The Consolidated Plan includes an analysis of housing needs in Rhode Island, projected affordable housing production and preservation goals through 2015, as well as state priorities and strategies for addressing the identified housing needs.

Statewide Planning has developed the Rhode Island Land Use 2025 Plan which encourages the development of designated growth centers. These growth centers and development areas envision a mix of commercial and residential uses with access to services, transportation and adequate water and wastewater infrastructure. In addition, all municipalities in Rhode Island have developed affordable housing plans which identify development opportunities within these communities.

### **3. Housing Needs**

The State faces an overall shortage of decent, safe and sanitary rental units. Fifty percent (50%) of the State's population is rent burdened. Twenty-five percent (25%) of renters are severely rent burdened and pay more than 50% of their income towards rent. Rhode Island was ranked 13th nationally for renters paying more than 30% of their income towards housing and 5th for homeowners that were cost burdened above the 30% mark. Rhode Island has the third highest gap between what renters earn and what it costs to rent a two-bedroom apartment. Much of the state suffers from a continually aging housing stock, a significant portion of which is characterized by severe or moderate physical problems such as lead-based paint hazards.

The redevelopment of properties that are in foreclosure and those that are abandoned and vacant are a priority for Rhode Island Housing financing. Vacant and abandoned property erodes overall property values and causes deterioration in entire communities where prior investment has occurred. Rhode Island Housing is committed to using resources where they will most efficiently be used to stabilize neighborhoods.

By concentrating state, federal and private resources to combine affordable housing with broader community development investments, neighborhoods can be revitalized. This approach encourages investment in Rhode Island's urban areas and new or existing growth or town centers and surrounding neighborhoods. This comprehensive approach to development results in well planned developments that are sustainable and efficient.

To meet the state's goal of at least 10 percent (10%) affordable housing in each community, the state must substantially increase its production. A

conservative estimate of needs assumes that there is a deficit of 13,249 affordable homes needed in the State. An additional 412 new apartments are needed to provide permanent housing for homeless families and persons with disabilities. In total, 5,000 new affordable homes need to be produced in the next five years in Rhode Island.

The above criteria and housing needs provides the basis for the Threshold Criteria and Comparative Ranking set forth within the State's Allocation Plan.

**D. Lock-In of Applicable Credit Percentages**

- 1) For developments subject to the state's per capita credit allocation: Each project's Applicable Credit Percentage will be 9% for buildings placed in service between July 30, 2008 and December 31, 2013. **For buildings placed in service on or after January 1, 2014**, the Applicable Credit Percentage will be established based on published rates in effect in one of the following: (i) the month the project is placed-in-service; (ii) the month in which a binding and irrevocable election to lock-in the Applicable Credit Percentage is made between the Owner and Rhode Island Housing or; (iii) at the time of issuance by Rhode Island Housing of a Carryover Allocation Agreement.

This binding and irrevocable election will be made subsequent to a reservation of tax credits and generally before the Carryover Allocation Agreement is signed. The Applicable Credit Percentage election will be made as part of a written binding agreement such as the tax credit reservation letter or the carryover allocation agreement. A selection of a monthly credit percentage will only be valid if the binding agreement is executed by the end of that specific month.

- 2) For developments utilizing tax exempt bond financing with 4% credit:

The Applicable Credit Percentage can only be locked-in on two occasions—in the month in which the tax-exempt bonds were issued or at the placed-in-service date. Due to the length of time between these two opportunity dates, Developers should seek professional advice to mitigate some of the financial and market risk associated with this election.

- 3) Under Section 42(h)(7)(D) in allocating a housing credit dollar amount, Rhode Island Housing must specify the applicable percentage and the maximum qualified basis of the building. The applicable percentage may be less, but not greater than, the appropriate percentage for the month the building is placed in

service, or the month elected by the taxpayer under Section 42(b)(2)(A)(ii)(I). Whether the appropriate percentage is the percentage for the 70-percent present value credit or the 30-percent present value credit is determined under Section 42(I)(2) when the building is placed in service.

For further information and detailed requirements relating to binding credit percentages, refer to Section 42 of the Code.

## **E. Eligibility Requirements**

To receive an allocation of tax credits, whether from the State's allocated pool (9% credits) or through the use of tax-exempt bond financing (4% credits), a project must meet eligibility requirements under both the Allocation Plan and the Code. While many of these requirements are briefly summarized below, applicants should note that the federal rules governing low-income housing tax credits are complex. All Developers are advised to consult a qualified tax attorney and/or accountant to determine eligibility for the credit. In making this determination, qualified professionals are expected to be current and knowledgeable with all private letter rulings (PLRs) and technical assistance memoranda (TAMs) issued by the Internal Revenue Service ("IRS") which may provide insight to the Service's view regarding eligible basis determinations.

In allocating tax credits, Rhode Island Housing makes no representations to Owners or other parties regarding compliance with the Code, Treasury Regulations or other laws or regulations governing low-income housing tax credits. Neither Rhode Island Housing nor its employees, agents, representatives, Board Members, or employees shall be liable for any matters arising out of, or in relation to, the allocation of low-income housing tax credits.

### **1) Residential Rental Property**

In order for a project to qualify as a low-income housing project, it must be residential property. In general, the project must be: used other than on a transient basis; rented or available for rent on a continuous basis; available to members of the general public; and suitable for occupancy. Facilities providing continuous nursing, medical, or psychiatric care are not considered residential rental units for tax credit purposes. Continual care, however, should not be confused with certain supportive services which can be provided, such as assuring that tenants obtain incidental care, as needed, by facilitating the making of medical appointments and by providing transportation to medical facilities, and by the provision of basic first-aid skills in case of emergencies.

## 2) Extended Use Period

The Code requires that the low-income occupancy and rent restrictions be maintained during the initial compliance period of 15 years (Section 42(I)(1)). In addition, the occupancy restrictions must be maintained for an extended use period of an additional 15 years (Section 42(h)(6)(D)). Rhode Island Housing requires the following:

- a. A Declaration of Land Use Restrictive Covenants ("Declaration") committing to an extended use period of affordability for the qualifying units of at least thirty years and a prohibition during the entire extended use period – not just the three year vacancy decontrol period – against evicting or terminating of tenancy of existing tenants in low-income units other than for good cause, must be executed by the project owner.
- b. If a development is allocated Credit under the nonprofit set-aside, the current owner (and any new owner) during the compliance period must continue to qualify under that set-aside. The Owner will indicate in the Declaration that they are electing to qualify under the nonprofit set-aside.
- c. For projects financed with tax-exempt bond proceeds, the required extended use period of affordability will be the greater of (i) the period that the tax-exempt bonds remain outstanding or (ii) forty years.
- d. The owner must waive the right to seek termination of the Declaration by petitioning Rhode Island Housing to find a buyer of the development as provided in Section 42(h)(6)(E)(I)(II).
- e. Regulatory Agreement. In addition to the Declaration, Rhode Island Housing requires that a Regulatory Agreement be recorded prior to any lien documents and not subject to termination in the event of foreclosure. The development owner may be required to have all lien holders of a Development complete and sign a subordination to the Regulatory Agreement that will subordinate their liens to the provisions of the Regulatory Agreement.

## 3) Rent and Tenant Income Restriction

The project must meet certain tenant income and rent restrictions:

a. Income Restrictions:

The Project must elect one of the following Minimum Set-Asides:

at least 20 percent of the rental units in the project must be rent restricted for and occupied by households with incomes no higher than 50 percent of the Area Median Gross Income (“AMGI”), adjusted for family size;

**OR**

at least 40 percent of the rental units must be rent restricted and occupied by households with incomes no higher than 60 percent of the AMGI, adjusted for family size.

b. Rent Restrictions:

The gross rent charged to a tenant (including utilities) cannot exceed 30% of the income limit for a qualified low-income household at 50% or 60% of AMGI adjusted for family size, assuming 1.5 persons per bedroom. A table of qualified rents is located in the Developers Handbook.

For more information on tenant income and rent restrictions, including rules for calculating rents, see Section 42 of the Code.

**4) Least Amount of Tax Credit Necessary for Project Feasibility**

The Code requires that Rhode Island Housing allocate credits in the minimum amount necessary for the financial feasibility of the project and its continued viability as a qualified low-income housing project throughout the credit period.

Rhode Island Housing must evaluate the amount of the credit at three specific times: (1) at the time of application, (2) at the time of reservation, and (3) at the time the building is placed-in-service and an IRS Form 8609 is issued. Rhode Island Housing will consider the proposal’s distribution of the tax benefits between direct development costs, soft costs, fees, operating reserves and other costs and evaluate the need for tax credits to fill the gap after other financing sources and subsidies have been taken into account. Developers will be required to certify the source and value of other subsidies and funding for the proposal.

**5) Minimum Property Standards**

Projects must meet state or local health or building codes or regulations. Corrections necessary to repair code violations must be specified in a rehabilitation work plan. The Developer will be required to provide certification or to demonstrate to Rhode Island Housing that any code violations have been corrected upon construction completion. Compliance with health, safety and building codes is an ongoing obligation; non-compliance may result in penalties and/or recapture of credit.

**6) Placed-In-Service Requirements**

Rhode Island Housing will allocate credits only to projects which can be reasonably expected to become eligible for the credits in the year in which the Developer is to be awarded tax credits. This means that projects must either be able to be placed-in-service in that year or have incurred more than ten percent (10%) of their reasonably anticipated project basis within twelve months of the reservation of tax credits. Placed-in-service generally refers to the issuance of the first Certificate of Occupancy for each building in the project.

**7) Minimum Rehabilitation Requirements**

The Code requires that tax credit projects involve minimum rehabilitation expenditures. For a building to be substantially rehabilitated, the expenditures during any 24-month period must be at least the greater of: (a) twenty percent (20%) of the depreciable basis of the building determined as of the first day of the 24-month period; or, (b) an average of \$6,000 per low income unit. This provision is effective (i) for projects which receive a credit allocation after July 30, 2008 and (ii) in the case of bond financed projects for projects which receive a bond allocation after July 30, 2008. Exceptions may apply for properties acquired from government entities and “expiring use” properties. For buildings placed in service after 2010 the minimum rehabilitation dollar amount will be adjusted annually for inflation.

**8) Ten Year Placed In Service Restriction**

To be eligible for the acquisition credit, buildings may not have been placed in service within the last ten years. Generally, a transfer of the building results in a new placed-in-service date if, on the date of the transfer, the building is occupied or ready for

occupancy. Exceptions may apply to certain property transfers and expiring use properties. In cases involving the purchase of a development that previously utilized low-income housing tax credits for acquisition, the property may not be eligible for acquisition credit from the second purchase until the completion of the initial 15-year compliance period. According to a recent private letter ruling released by the Internal Revenue Service (Private Letter Ruling 200502019), transfers of 99 percent partnership interest do not result in a new “placed in service” date. However, always consult with a tax specialist for questions of specific project eligibility.

Pursuant to the Housing and Economic Recovery Act of 2008, federally-assisted buildings as well as buildings assisted under similar State programs are eligible for acquisition credits. In addition properties acquired from defaulted banks (as defined under the Federal Deposit Insurance Act) may also be eligible to qualify for acquisition credits within the 10-year period effective for buildings placed in service after July 30, 2008.

**9) Community Service Facilities**

The portion of a residential building used as a community service facility may be eligible for the Tax Credit Program. A community service facility is a facility designed to primarily serve individuals whose income is 60 percent or less of area median income. No more than 25% of the total basis of the building may come from the community service facility portion of the building.

**10) Market Study**

Prior to closing, Rhode Island Housing requires that a comprehensive market study conforming to the National Council of Affordable Housing Market Analysts (NCAHMA) standards be conducted as a condition of credit allocation analyzing the market area, including the depth and breadth of demand, comparable properties and rates, comparable operating expenses, market absorption rates as well as a study of the needs of the prospective population. For projects involving rehabilitation of existing and occupied properties with project-based rental assistance contracts, Rhode Island Housing, in its sole discretion, may modify the NCAHMA market study standards to reflect actual data available to Rhode Island Housing about the operation of the project and its market area. The market study will be completed by a

disinterested party commissioned by Rhode Island Housing and at the Developer's expense.

**11) Native American Housing Assistance**

Assistance provided under the Native American Housing Assistance and Self-Determination Act of 1996 (NAHASDA) will not be taken into account in determining whether a building is federally subsidized for purposes of the Tax Credit Program. Therefore, such buildings will qualify for 9% credit as deeper targeting consistent with the rules for HOME-financed projects (i.e. 40 percent of the units at 50 percent of area median income).

**12) Homeownership Option**

Developers electing to convert to homeownership at the end of the 15-year compliance period may do so under the Code. Rhode Island Housing will approve no more than one (1) conversion application per calendar year. As these developments will be rental housing for a minimum of fifteen years, they will be underwritten as a rental development and are subject to the same underwriting criteria set forth in the Developers' Handbook.

**F. HUD Qualified Census Tracts/Difficult-To-Develop Areas**

Projects located in the United States Department of Housing and Urban Development's ("HUD") designated qualified census tracts ("QCTs") or difficult-to-develop areas ("DDAs") may be eligible for additional tax credits. DDAs are designated annually by HUD as updated income and Fair Market Rent ("FMR") data become available.

QCTs are defined as any census tract (or equivalent geographic area) in which at least 50% of the households have incomes of less than 60% of the AMGI or census tracts which have a poverty rate at or above 25 percent. HUD periodically publishes the list of new QCTs in Rhode Island.

A DDA is defined as any area that has high construction, land, and utility costs relative to the Area Median Gross Income ("AMGI"). For further information on limitations on these designations, refer to Federal Register Volume 69, No. 229/ Tuesday, November 30, 2004. The designations of QCTs under section 42 of the Code published December 12, 2002, as supplemented on December 19, 2003, remain in effect.

HUD Notice of September 18, 2007 set forth in the Federal Register / Vol. 72, No. 180. revises the definition of the Effective Date for DDAs and the

application of DDAs to tax credit developments in a notice published in the Federal Register on September 28, 2006 (71 FR 57234). The 2008 lists of Qualified Census Tracts and the 2008 lists of DDAs that are not part of the GO Zone Designation are effective: (1) for allocations of credit after December 31, 2007; or (2) for purposes of Section 42(h)(4) of the Code, if the bonds are issued and the building is placed in service after December 31, 2007. If an area is not on a subsequent list of DDAs, the 2008 lists are effective for the area if (1) the allocation of credit to an applicant is made no later than the end of the 365-day period after the submission to the credit-allocating agency of a complete application by the applicant, and the submission is made before the effective date of the subsequent lists; or (2) for purposes of Section 42(h)(4) of the Code, the bonds are issued or the building is placed in service no later than the end of the 365-day period after the applicant submits a complete application to the bond-issuing agency, and the submission is made before the effective date of the subsequent lists, provided that both the issuance of the bonds and the placement in service of the building occur after the application is submitted.

The additional credits available to projects falling within the definitions of either or both of these categories are derived by increasing the project's eligible basis for the new construction or substantial rehabilitation portion of the project by up to 30%. The actual increase in basis is determined at the discretion of the allocating agency pursuant to its analysis of the maximum amount of subsidy necessary to complete the project. The 30% increase is not available for the costs associated with the acquisition portion of any project.

Pursuant to H.R. 3221 Title I – Housing Tax Incentives, Rhode Island will prioritize projects that provide housing for special needs populations, for very low income persons and families, for those projects which are consistent with the Rhode Island Housing Keepspace Communities principles including the ability to collaborate, secure and leverage non-traditional resources to maximize financial feasibility for eligibility under the basis boost which is applicable to DDAs.

#### **G. HUD Subsidy Layering Guidelines**

All projects submitted to Rhode Island Housing that may receive housing tax credits in combination with any form of HUD housing assistance will be subject to the subsidy layering review guidelines of Section 911 of the Housing and Community Development Act of 1992. These requirements are designed to ensure that participants in affordable multi-family housing developments do not receive excessive compensation by combining various HUD housing assistance with assistance from other federal, state, or local agencies. The guideline standards are divided into three categories: Builder's Profit, Developer's Fee, and Syndication Expenses. HUD has established safe harbor and ceiling standards for each of these categories. Housing credit agencies may perform the subsidy layering review function provided the agency certifies to HUD that it will

properly apply the guidelines. Rhode Island Housing has assumed these responsibilities.

In accordance with Section 911 of the Housing and Community Development Act of 1992 and the Published Guidelines for Subsidy Layering, the following standards will be applied to all developments subject to subsidy layering:

- 1) Builder's Profit - for developments subject to subsidy layering, up to 6 percent of construction costs will be allowed for builder's profit, 2 percent of construction costs for builder's overhead, and 6 percent of construction costs for general requirements. For those developers where there is an identity of interest between the owner and the general contractor, the maximum amount of builder's profit allowed is 50% of the amounts referenced in the current Program Bulletin. Note also that for projects subject to section 911 Subsidy Layering reviews, alternative general contractor fee limits may apply. Any changes specific to Rhode Island Housing's fee limits will be outlined in the current Program Bulletin.
- 2) Developer Fees – Developer Fee guidelines are modified by Program Bulletin. The current Developer Fee Program Bulletin was issued September 2009. The safe harbor for Developer's fees is 10 percent, including developer overhead, of the total development cost of the project not including developer fee and operating reserve. Rhode Island Housing may approve exceptions to the safe harbor standard and allow developer's fees of up to 15 percent of the total development cost of a project.
- 3) Syndication Expenses - The safe harbor limits for syndication expenses, excluding bridge loan costs, are (a) 10 percent of gross syndication proceeds for private offerings and (b) 15 percent of gross syndication proceeds for public offerings. Rhode Island Housing may approve exceptions to these percentages allowing up to 15 percent of gross syndication proceeds for private offerings and up to 24 percent of gross syndication proceeds for public offerings.

In addition, for each development, Rhode Island Housing will establish an applicable market rate for equity. This market rate will be used to determine the net syndication proceeds at the project's placed-in-service date. The rate will be based upon the development's market value, comparable syndications, and/or Rhode Island Housing's estimation of market trends.

## **H. Single Room Occupancy Units**

Federal law requires that a low-income unit may not be used on a transient basis. In general, tax regulations require a minimum of a six month lease. However, an exception may apply for single room occupancy units that are rented on a month-to-month basis or for longer periods.

## **I. Housing for the Homeless**

The tax credit has become a substantial resource for permanent supportive housing for the homeless. The portion of a building used to provide supportive services may be included in the qualified basis. Permanent supportive housing for the homeless must contain sleeping accommodations and kitchen and bathroom facilities and be located in a building providing services to the homeless.

## **J. Handicapped Accessibility**

Tax credit projects must comply with all applicable federal and state statutes and regulations regarding the operation of adaptable and accessible housing for the handicapped.

## **K. Affirmative Action/Equal Employment Opportunity ("EEO")**

Rhode Island Housing is committed to affirmative action and EEO. We have established minimum workforce utilization goals for Minority Business Enterprises and/or Women Business Enterprises ("MBE/WBE"), and monitor construction projects for compliance with these goals. All developments receiving funding under the Rental Production Program must use best efforts to (a) award at least 10% of the total construction contract dollar amount to minority and female owned businesses, and (b) ensure that at least 10% of labor hours for all trades are performed by minorities and/or women. Developers are encouraged to exceed the minimum goals set by Rhode Island Housing. Note that only those businesses included in the Rhode Island Department of Administration's Directory of Certified Minority and Women Business Enterprises will be recognized in measuring the minority and women business and workforce utilization goals. Further note that for purposes of measuring these goals, Rhode Island Housing does not include persons of Portuguese descent as a recognized minority.

All developers receiving an allocation of credits from Rhode Island Housing must enter into an Affirmative Action Agreement detailing specific affirmative action goals and definitive, aggressive strategies and action steps to ensure that such goals are achieved.

#### L. Fair Housing

Under federal law, individuals seeking housing may not be discriminated against based on their race, color, religion, sex, ancestral origin, familial status or disability. State fair housing laws further extend protections against housing discrimination on the basis of marital status, sexual orientation, age, gender identity or expression and status as a victim of domestic abuse, or by reason of association with members of any of these protected classes. In order to ensure a clear understanding of these state and federal requirements, the applicant should be able to demonstrate at least one member of their staff or the staff of the agency that will provide property management services is certified as having received fair housing training. Rhode Island Housing is committed to achieving equitable access to affordable homes for all eligible Rhode Islanders. Homes developed with financing through Rhode Island Housing is a public good, and should be made available to qualified residents through an open and fair process that furthers affirmative fair housing. Therefore all homes financed by Rhode Island Housing must be available to the general public and must be marketed pursuant to an approved affirmative fair marketing plan. At a minimum, such a plan must include an analysis of those populations least likely to apply for housing in the area in which the development is located and a targeted marketing program to reach those populations. Such a program could include marketing in print or broadcast media targeted to such populations, outreach to organizations that serve those populations, and the like. In addition to the affirmative fair housing marketing plan, the housing must be distributed in accordance with an approved resident selection plan that is fair, open and transparent. The resident selection plan must specify the process and timetable under which applications will be accepted, local preferences for admission, if any, the policy for initial selection of residents if the number of qualified applicants exceeds the housing available, and the waiting list policy.

All developments receiving Housing Credits will have to complete HUD form 935.2A to detail its affirmative fair housing marketing plan.

#### M. Industry Recommended Standards

In evaluating and underwriting housing development proposals, Rhode Island Housing is guided by or generally follows industry recommended standards developed by the National Council of State Housing Agencies (NCSHA). These NCSHA recommended standards are set forth in the Rhode Island Housing Developers Handbook.

## II. APPLICATION PROCESS AND RANKING METHOD FOR 9% CREDITS

**A. Funding Rounds**

Rhode Island Housing may hold up to three competitive funding rounds each year for the 9% allocated credits. Funding rounds will be announced by Rhode Island Housing via Program Bulletin and/or issuance of a Request for Proposals ("RFPs"), and by advertisement in local print media. Rhode Island Housing may adjust the number or timing of funding rounds if required by the passage of federal legislation or adoption of IRS rules and regulations, to accommodate variations in demand for the supply of the credit, or for other compelling circumstances. Rhode Island Housing reserves the right to create an official waiting list for the Tax Credit Program for proposals which demonstrate considerable merit but for which allocable credit is not available.

During the review period, staff will determine the need for the credit and the financial feasibility of the proposals; however, this determination is not a warranty by Rhode Island Housing of the feasibility or viability of any proposal. Rhode Island Housing reserves the right to rescind reservations of tax credits for projects in the event that Rhode Island Housing determines that the project is unfeasible as proposed or that a change in circumstances has materially altered the proposal as submitted and approved. Any such rescissions shall be in writing and provided to the applicant.

The anticipated schedule for LIHTC reservations is as follows:

**First Funding Round**

RFP issuance	On or about mid-August.
Proposals submission deadline	On or about the first Friday in October.
Reservation decisions rendered by Rhode Island Housing's Board of Commissioners	At the January or February Board Meeting

Additional funding rounds will be conducted if necessary to allocate remaining credits or returned credits. Rhode Island Housing reserves the right to limit competition in subsequent competitive funding rounds to proposals that were submitted in the first and/or second competitive funding rounds.

Rhode Island Housing retains the right to set aside available credits to award outside of competitive funding rounds to projects which were previously awarded credits and which either have (a) returned their previously awarded credits to Rhode Island Housing for use by other developments pursuant to an agreement with Rhode Island Housing or (b) qualify for and can demonstrate a need for additional credits to meet project feasibility requirements. Rhode Island Housing reserves the right to award any additional credits received during any year to qualified projects that were previously placed on a waiting list in prior rounds.

Rhode Island Housing may consider making a reservation of tax credits for qualified application(s) received outside the context of the first or subsequent funding rounds if tax credits are available from the previous year. In such event, a general priority will be given to projects which best demonstrate readiness to proceed, and/or projects which have previously received credit awards from Rhode Island Housing.

## **B. Project Selection Process**

Rhode Island Housing's selection process for allocating tax credits is designed to select proposals which address the priorities identified in the Rhode Island Consolidated Plan: 2010-2015 the federal criteria included in the Tax Code and the housing needs of the State. Proposals will be subject to an evaluation process based on the review criteria stated below. An aggregate assessment ranking will determine the order in which proposals will be considered for funding based on available resources. Applications may be ranked in one or more ways and may be ranked through a comparative analysis in which applications are compared to one another in a numerical rank and/or may be evaluated through a process that grades each application independently with regard to several criteria and some criteria may receive greater weight than others.

Aggregate assessment rankings in no way guarantee an award of tax credits to a particular development. During proposal review and throughout the tax credit allocation process, Rhode Island Housing will utilize its sound and reasonable judgment and it will exercise its discretion consistent with sensible and fair business practices. Rhode Island Housing reserves the right not to reserve tax credits to any applicant or project, regardless of the proposal's aggregate assessment ranking, if it determines, in its sole and absolute discretion, that 1) a reservation for any applicant or project does not further the purposes and goals set forth in this plan; 2) available resources are not sufficient to fulfill a tax credit request; 3) there exists an over-concentration of projects in a specific geographic location; or 4) there exists an over-concentration of specific production types (e.g. new production, assisted living, preservation or capital upgrades). In addition, Rhode Island Housing reserves the right to adjust aggregate assessment rankings or rescind a reservation of tax credits if there is a material change in the project which adversely affects the achievement of stated goals and/or diminishes the proposal's ability to address documented housing needs.

Rhode Island Housing may not allocate all available credits. Credit not allocated under the first round may be allocated at a future date within the credit year to projects submitted under the initial RFP. Rhode Island Housing reserves the right to re-rank all proposals submitted, even those proposals that did not originally meet the Threshold Criteria set forth herein.

Rhode Island Housing may elect to award a forward allocation of credits to a project provided it is determined that the project meets the objectives of the State's QAP and that such forward allocation is in the best interests of the project and Rhode Island Housing.

If Rhode Island Housing allocates tax credits from the Tax Credit Program outside of the priorities and selection criteria set forth in this Allocation Plan, we will provide a written explanation of our decision to the general public.

### **III. TAX CREDIT REVIEW CRITERIA**

In its mission to meet the statewide need for affordable housing, Rhode Island Housing believes it to be in the public's interest to avoid concentration of affordable housing in any one neighborhood, community or corner of the state. As a small state, Rhode Island receives a relatively small statewide allocation of Housing Credits. Therefore within the goals of achieving financially feasible developments, Rhode Island Housing will generally seek to fund a greater number of mid-sized developments (i.e. less than 50 subsidized apartments) rather than fewer larger scale developments.

In awarding development resources, including housing credits, Rhode Island Housing attaches special importance to two distinct but critical statewide needs:

- a. rebuilding and strengthening urban neighborhoods with good quality affordable homes; and
- b. assuring affordable housing opportunities in communities that traditionally have had fewer such options.

Factors considered in determining the aggregate assessment ranking of proposals include, but are not limited to Threshold Criteria and the Evaluative Criteria Rankings. Generally, only proposals that satisfy the Threshold Criteria will be considered under the Evaluative Criteria.

#### **A. Threshold Criteria**

- 1) Site control: All developers must demonstrate site control in the form of a deed, current option, purchase and sales agreement, designation from a public authority, or a sound, feasible plan for obtaining site control within 6 months of the funding period.
- 2) Readiness to Proceed: To receive and maintain a reservation of housing tax credits, all developers must demonstrate readiness to proceed throughout the pre-development process. An assessment of a proposal's initial readiness to proceed will be made based on

the developer's ability to achieve the following within six months of an executed Reservation Letter for housing tax credits: receive all land use and zoning approvals; complete all regulatory, environmental, and historical reviews; maintenance of site control; secure all funding commitments; and demonstrated financial feasibility.

Continued readiness to proceed will be determined based on factors such as a developer's ability to: meet the requirements to receive a Carryover Allocation Agreement; finalize and complete design development and contract drawings; secure an executed commitment letter with a tax credit investor; demonstrate continued financial feasibility; and close on all financing within 9 months of an executed Reservation Letter for housing tax credits.

- 3) Creditworthiness and Good Standing: Rhode Island Housing reserves the right to deny tax credits to any proposal where (i) any materially participating entity (owner or management agent) is not in good standing regarding compliance monitoring of other tax credit projects; or (ii) any partner, developer or other key development team member has been determined by Rhode Island Housing to be not creditworthy. Creditworthiness takes into consideration management capabilities, character and capacity.

Rhode Island Housing will review each developer's most recent audit to ensure financial capacity to develop the project and manage the development for the long term. In addition, developers will be evaluated based upon the prior performance of existing developments both in Rhode Island Housing's portfolio and those financed by others. This review will include: 1) condition and security of existing developments; 2) maintenance and operating of existing developments; 3) leasing and occupancy history; 4) general management practices; and 5) financial management.

Rhode Island Housing will evaluate syndicators and/or investors to ensure that previous firm commitments of financing have been completed.

- 4) Financial Feasibility: Rhode Island Housing reserves the right to deny tax credits to any applicant of a proposal for which adequate funding sources have not been identified for all development costs. This includes a commitment of syndication. While commitments from these sources do not have to be secured before applying for tax credits, the applicant must be able to

demonstrate to Rhode Island Housing's satisfaction that the sources identified will be available to the Developer within 6 months of the reservation of credit.

## **B. Evaluative Criteria**

- 1) Development Team Capacity: The development team will be evaluated for professional capacity to plan, build, market, and operate the proposed development. The performance record of the developer, consultant, architect, management agent and contractor will be measured by the quality and quantity of previous development, design, construction and property management efforts, as well as affirmative action records. Each team member is expected to demonstrate satisfactory prior experience on projects of similar scale and complexity; to have satisfactory professional references; and to devote sufficient staffing and resources to complete the proposed development. If a development team member does not have satisfactory prior experience, a written plan must be submitted to outline how this technical capacity will be achieved. The mortgagor and contractor will also be evaluated for creditworthiness and financial capacity. The composition of a non-profit developer's Board of Directors and the tenure of its respective members will be given significant consideration.

For service-enriched housing proposals, development team members will also be evaluated on the basis of demonstrated success in (i) the development, design and construction of housing with supportive services; and (ii) the planning and delivery of services including adequacy of staffing and/or oversight of third party contracts for services.

- 2) Marketability: Marketability of the project will be evaluated relative to the proposed locality of the development, target market population, rent levels and affordability, project design and amenities. Developers will be required to demonstrate marketability through such documentation as: information on market comparables; information on the supply and quality of the existing housing stock and rent burdens; information on other planned development/revitalization activity in the area; assessment of potential market cannibalization of existing subsidized housing developments; local demographics (including income, age and any special needs characteristics); marketing and outreach strategies; and information demonstrating that the proposed location is appropriate for the target population in terms of environment, quality, proximity to services, and attractiveness of the site and its

surroundings. Mixed use developments must provide the marketability information for each use.

Developers are encouraged to set rents so that the proposed rents are affordable to residents in a given location and not simply set at the program's maximum rents. One aspect of a development's marketability is to have rents that are affordable and attractive to prospective tenants. Therefore, additional consideration will be given to projects that demonstrate that the proposed tax credit rents are below rents of comparable, unassisted units in the market.

- 3) Satisfaction of State Housing Needs: Developments must address the State's housing needs outlined in Section I.C as well as meet Rhode Island Housing's programmatic policies and objectives such as:
  - a) Production: Production of new units is considered the creation of additional affordable housing stock not currently existing in the community. Production may also take the form of preserving existing state or federally-subsidized housing which is at risk of being lost from the affordable housing inventory and for which no federal preservation resources exist. Capital upgrades to existing affordable housing developments may also be considered for financing. Any proposal that calls for a reduction of affordable rental units will be discouraged.
  - b) One for One Replacement: Loss of existing subsidized affordable units must be accompanied with a plan for one for one replacement of affordable rental units.
  - c) Housing Development Types: Priority will also be given to developments that encourage sustainable densities, infill development, redevelopment and the adaptive reuse of existing buildings, which results in the efficient utilization of land resources and the development of sustainable neighborhoods. The use of green and energy star technologies is encouraged. In areas of new growth, roads, sewers, water lines, schools and other infrastructure should be planned as part of comprehensive growth and investment strategies. The efficient use of public and private infrastructure starts with creating neighborhoods that maximize the use of existing infrastructure.

Furthermore, priority will be given to projects involving the substantial rehabilitation or redevelopment of deteriorated residential properties. (For purposes of these criteria, substantial rehabilitation entails construction/rehabilitation costs in excess of fifty percent (50%) of replacement value.) Priority will also be given to projects involving new construction to replace blighted structures that have been demolished or new construction that contributes to the revitalization of a city or town growth center and neighborhoods where few rehabilitation alternatives exist. Consideration will be given to projects intended for eventual tenant ownership and for projects which utilize sites of critical importance, such as an in-fill property or historic buildings (as evidenced by planning documents of a city or town, historic commission, community association or other group). Proposals that entail the reuse or conversion of existing residential property to better serve residents will also be considered.

d) Provision of Housing for Lowest Income Populations: Priority will be given to those developments, which provide housing for populations with incomes below 40% of Area Median Gross Income (AMGI), adjusted for family size. Priority will also be given to developments that provide housing for special needs groups and those individuals on public housing waiting lists.

4) Site Design Factors: The proposed site, including any existing improvements, must support the market population in terms of desirability of location; environmental quality; adequacy of utilities and transportation; proximity and connections to jobs, civic, social, commercial, recreational, religious and cultural services and facilities; and appropriateness of the proposed development to the specific site (e.g., conformance with neighborhood character and land use patterns; impact on surrounding area; extent to which the proposal furthers local revitalization efforts or stimulates investment in new or existing town or growth centers and surrounding neighborhoods; and visual impact).

In addition, site conditions will be evaluated in terms of suitability for construction or rehabilitation. For new construction, ledge, wetlands, existence of subsurface contamination, grade, and soil suitability, and base flood elevation are typical considerations. For rehabilitation, existing structural conditions, ease or difficulty of adaptations, abatement of hazardous materials, appropriateness of

existing buildings, layout and site plan for the proposed resident population will be considered. Zoning and historic district restrictions will be considered in all cases.

As a general rule developments will only be eligible for financing if the residential buildings are not constructed on land which is in a base flood elevation (100 year flood) ("Base Flood Elevation") as determined by Rhode Island Housing in accordance with the most current Flood Insurance Rate Maps issued by the Federal Emergency Management Agency ("FEMA"); and comply with other applicable requirements of law, as they may be amended from time to time, including, but not limited to, an Assisted Living Facility, obtaining a license from the Rhode Island Department of Health, if required. Rhode Island Housing may consider granting a waiver to the Base Flood Elevation Requirement, if the Developer seeking to construct or rehabilitate a building in a Base Flood Elevation, can demonstrate to Rhode Island Housing's satisfaction that upon the occurrence of an event of the magnitude of the 100 year flood (i) there will not be an unreasonable risk of bodily injury or harm to the residents; (ii) the structural integrity, systems and interior finishes of the building will not be materially and adversely affected; (iii) the building will remain functional; and (iv) the construction or renovation of the buildings will not result in increased flooding elsewhere. The decision of Rhode Island Housing shall be binding and conclusive.

5) Building Design Factors: The proposed scope of work will be evaluated to ensure that it is comprehensive and will provide for the long-term viability of the housing development, its utility, and the systems of the structure(s). The proposal will also be evaluated based on its potential to meet Rhode Island Housing design standards including: conformance with applicable laws, regulations, and code requirements; satisfactory architectural treatment and sensitivity in scale and character with surrounding buildings; appropriateness of the building and unit plans (e.g. preferring family units in less dense buildings rather than in large buildings with long, uncontrolled corridors), site design, and amenities to the target population; use of materials and energy conservation measures to enhance durability and operating cost efficiency; and adequacy of estimated construction costs to complete the proposed scope of work.

One of the objectives in making tax credits available to a Developer is to produce developments of quality construction and livable design that will enhance the communities in which they are built. All developments to be financed through Rhode Island

Housing must meet the requirements set forth in Rhode Island Housing's Design and Construction Guidelines, and shall be consistent with the design elements and philosophy of Rhode Island Housing's KeepSpace Communities Initiative.

6) Financial Analysis

- a) Management Plan/Operating Budget: Operating budgets will be reviewed to determine adequacy and reasonableness of each expense line item, including but not limited to management fees, maintenance and administrative costs, replacement reserves, taxes, insurance, and costs of any planned tenant services. Proposed management agents and management plans will be reviewed to determine the acceptability of planned procedures for managing the development's operations. For service-enriched housing proposals, management plans will also be reviewed for demonstrated appropriateness and sufficiency of planned services for the target population, the inclusion of a cohesive, well-conceived and financially feasible service program, and the organizational capacity of the service provider(s) to deliver the proposed services.
- b) Development and Construction Costs: Development and construction costs will be reviewed for adequacy and reasonableness in accordance with the guidelines established in the underwriting guidelines of the Rhode Island Housing Developers Handbook.

7) Leveraging/Cost Effectiveness: Past experience in Rhode Island has demonstrated that a combination of the Housing Credit and simple first mortgage debt is rarely sufficient to achieve developments that are feasible and best achieve the State's housing needs. In virtually all approved applications, funding must be assembled from a variety of sources. Some of these sources may be unique to a given application while many others come from scarce resources that are themselves awarded through competitive processes. In many instances, even with multiple other resources included, Rhode Island Housing deferred payment loans are needed to fill the gap. Projects which best achieve the housing needs of the state and are able to leverage other uniquely or broadly available funding sources and thereby reduce the need for Rhode Island Housing deferred payment loans or other limited public resources will be given strong consideration. In evaluating applications Rhode Island Housing will consider the entire package of public resources that will be used to achieve development success.

Proposals which can achieve feasibility at total development costs which are reasonable in Rhode Island Housing's determination, on a per unit or per square foot cost without sacrificing construction scope and quality will be given strong consideration.

Proposals for mixed income developments should in general limit the number of affordable units to no more than 40% of the total number of units in the development.

8) Community Impact: Factors considered include:

- a) Geographic Location: Consideration will be given to projects located in areas with less than 10% existing subsidized family housing and in cities or towns which have high rent burdens, foreclosed, vacant and abandoned housing stock, and long housing waiting lists as indicated by the State's Consolidated Plan and/or local housing authority data.
- b) Neighborhood Revitalization Projects: Applicants are strongly encouraged to demonstrate how the proposed housing contributes to an overall plan to revitalize the neighborhood. This could include an analysis of available supportive services, economic development activities, community safety, and recreational services among others. Applicants should demonstrate how the housing will enhance the neighborhood's revitalization as well as how the housing will be supported by available services in the community. Priority will be given to projects that implement Rhode Island Housing's KeepSpace Initiative. Priority shall also be given to projects that address neighborhood blight caused by abandoned and foreclosed properties.
- c) Affirmative Action: Strong consideration will be given to proposals which have 1) State-certified MBE or WBE development team members; 2) developers and/or contractors who have achieved a minority or women business utilization record of 20% of total contract dollars on at least one project with a contract amount of at least \$500,000 within the last 5 years; or 3) developers and/or contractors who have achieved a minority and women workforce utilization goal of at least 20% of total

workforce hours on at least one project with a contract amount of at least \$500,000 within the last 5 years.

- d) Responsiveness to Local Housing Needs: Priority will be given to those projects that are responsive to housing needs in a particular community including tenant populations with special needs and families. Proposals which provide appropriate and needed supportive services for residents in conjunction with a housing component will be given strong consideration.
- e) Priority will be given to sites identified in local affordable housing plans and/or support development in new or existing city and town growth centers and surrounding neighborhoods.
- 9) KeepSpace Communities: Each application will be evaluated on the extent to which it supports the principles of a KeepSpace Community. Rhode Island Housing has brought together advocates for jobs, the environment, safe homes and the many components that are essential to a good, safe, healthy community to create KeepSpace: where neighbors meet, people work, children play. Instead of working independently of each other to create small pockets of success in each area, the partners will work TOGETHER to create neighborhoods where a healthy environment is as valued as safe homes and good jobs. By attempting to reuse existing developed land that has been underutilized or abandoned, KeepSpace communities will help preserve a precious Rhode Island commodity: open space. Creative partnerships will result in thriving neighborhoods with good-paying jobs, and homes that are beautiful, convenient and affordable. Schools, services, church and cultural centers would all be close-by. Close proximity, coupled with conveniences like bike paths and public transit will help minimize traffic and air pollution. And green building practices will protect and reuse natural resources.

KeepSpace Communities revolve around Six Elements:

- **A Good Home**: Home provides the foundation upon which families can thrive, children can learn and grow, and communities can prosper. A good home is a safe, healthy, inviting place that is affordable to rent or own, especially to

those that work close by. Good homes are the focal point of a thriving community.

- **A Healthy Environment:** Environment is what encompasses a community. Whether a neighborhood, region, country or globe, our environment must be protected and nurtured. By using or reusing resources wisely, we encourage sustainable, healthy lifestyles today and for generations to come.
- **Strong Commerce:** Commerce is the heartbeat of daily life, providing the essential needs for today and ensuring prosperity for the future. A strong economy incorporates the employment of community residents and the provision of goods and services that people need or desire.
- **Sensible Infrastructure:** Infrastructure allows people to live and work in a community. It is the large-scale public systems, services and facilities that people rely on, including power and water, public transportation, communications, roads and schools.
- **Positive community Impact:** Community Impact is the influence that every home, workplace, infrastructure element, service or activity has on a neighborhood. For a community to function at its best, community members must work cooperatively to maximize productive and positive impact on others and the natural and build environment.
- **Integrated Arts, Recreation, Culture and Religion:** Arts, recreation, culture and religion fulfill that part of our lives that falls beyond our basic physical necessities. They provide refreshing opportunities to interact with others in the community. By nourishing the mind, body, spirit, these elements play a vital role in the character and customs of every community.

KeepSpace Communities are a bold step to ensure a safe, healthy future for our children and our children's children. KeepSpace is a holistic strategy for efficient use of land and other resources that maximizes open space and discourages sprawl. This strategy includes directing development and reinvestment to existing communities as well as

redevelopment and growth in and around planned or existing growth or town centers where higher densities can be supported by public and alternative-technology infrastructure. It is development at higher densities and includes compact building designs, infill development, redevelopment and the adaptive re-use of existing buildings. It also includes conservation-minded development in rural communities that result in a more efficient use of land and other resources through the creation of more traditional, compact neighborhoods. By making more efficient use of land and other resources in these areas, sustainable development preserves open space and creates homes affordable to more Rhode Islanders.

A KeepSpace Community is a secure place where people can live, work, shop and have a sense of identity. A KeepSpace Community has many of the following “Smart Growth” features: mixed land use; part of an overall municipal plan with community stakeholder collaboration; compact design; economically sustainable; aesthetically pleasing; includes a diversity of people, incomes and housing types; is distinctive in character; and is healthy and energy efficient.

KeepSpace encourages collaboration to ensure more effective outcomes. As public and private resources become more scarce collaboration among all federal, state and local agencies is a key component for successful development in Rhode Island. Collaborations with HUD’s Sustainable Communities Initiative, HUD’s Choice Neighborhoods Program and LISC’s Our Neighborhoods Initiative will be encouraged. Priority will be given to developments which can best demonstrate the KeepSpace philosophy and can show the ability to collaborate and secure resources through a number of federal, state, local and private partners in order to meet their development outcomes.

**C. Non-Profit Set-Aside, 9% Credits**

In accordance with Section 42(h)(5)(B) of the Code, Rhode Island Housing will set-aside a minimum of ten percent (10%) of the total tax credit allocation available for qualified non-profit organizations that materially participate as determined by Rhode Island Housing in the development and management of the project throughout the compliance period under the meaning of the Code. These credits will be administered in the same manner as tax credits allocated to for-profit developers. While providing for a minimum set-aside, this provision will not impose a ceiling on the total percentage of credits which may be allocated to non-profit entities.

In order to qualify for credits from the non-profit set-aside, organizations must certify that they are a qualified non-profit organization; and any substitute owner during the compliance period must continue to qualify under that set-aside. The term “qualified non-profit organization” means any organization that is described in section 501(c)(3) or (4), is exempt from tax under section 501(a), and includes as one of its exempt purposes the fostering of low-income housing.

Rhode Island Housing recognizes the important contributions and added value that non-profit developers can bring to development activities. Non-profit developers include community development corporations and housing service providers which often have important connections to the community where the housing is located and frequently provide extensive additional services to residents within the development and to other residents of the neighborhood and larger community. Rhode Island Housing has a strong and successful history of working with non-profits groups to build healthy and vibrant communities in Rhode Island and will continue to recognize that success in its allocation process.

**D. Assisted Living Program**

Housing tax credits from the state per capita allocation and those provided through tax-exempt bond financing are available to applicants proposing assisted living developments, provided that the proposal identifies long term funding for essential services.

**E. Supportive Housing**

Housing tax credits from the state per capita allocation and those provided through tax-exempt bond financing are also available to applicants proposing permanent housing developments with supportive service options for residents. Critical to the evaluation of these proposals will be the availability and commitment of sustainable funding for the proposed services and operating or rental assistance to assure long-term feasibility.

**IV. TAX-EXEMPT FINANCING WITH 4% CREDIT:**

Applications for Tax Exempt financing are received on an on-going basis. While proposals utilizing tax-exempt bond financing with 4% credits may not be required to participate in a competitive funding process, all development proposals must meet the requirements of the Qualified Allocation Plan and Developers Handbook. These requirements include, but are not limited to, satisfactory underwriting review by Rhode Island Housing; restrictions on general requirements, builder's overhead and profit, legal fees, and management fees; basic design and construction standards; and the payment of underwriting, compliance monitoring, and tax credit allocation fees.

Priority for tax exempt financing and 4% credits will be given to the preservation of existing affordable housing developments.

## **V. TAX CREDIT EXCHANGE PROGRAM**

Tax Credit Exchange funds are not housing tax credits. However, all current Section 42 requirements apply for the compliance period. This compliance will require the same affordability, physical viability and recapture provisions of a traditional housing tax credit transaction. Currently, Rhode Island Housing performs the asset management function to monitor compliance with Section 42. Any future funding availability under this Program will be allocated in accordance with the QAP.

## **VI. UNDERWRITING GUIDELINES**

Rhode Island Housing has developed standards for construction costs per square foot and general contractor fees in addition to guidelines for development costs, reserve requirements, developer's fees, consulting and legal fees. These guidelines must be incorporated into all proposals requesting tax credits from the Tax Credit Program and can be found in the Rhode Island Housing Developers Handbook or at [www.rhodeislandhousing.org](http://www.rhodeislandhousing.org). The guidelines may be amended from time to time through Program Bulletin.

## **VII. FEE STRUCTURE FOR TAX CREDIT PROPOSALS**

All tax credit proposals, including those seeking credits from the State's allocated pool or in conjunction with tax-exempt bond financing, shall be assessed the following fees:

### **A. Application Fees:**

Tax credit proposals will be assessed a \$1,000 non-refundable application fee, payable upon application submission.

### **B. Underwriting Fee:**

Rhode Island Housing will charge an underwriting fee for the review of all 4% and 9% credit proposals based on whether the percentage of affordable units is greater than 50% or less than 50% of the total number of units as follows:

<b>Combined Loan Amount</b>	<b>If &gt; 50%</b>	<b>If &lt; 50%</b>
Up To \$1,000,000	\$2,500	\$5,000
Up To \$1,500,000	\$5,000	\$7,500
Up To \$2,000,000	\$7,500	\$10,000
Up To \$2,500,000	\$10,000	\$15,000
Up To \$3,000,000	\$15,000	\$20,000
Greater than \$3,000,000	\$25,000	\$35,000

If Rhode Island Housing provides the first mortgage financing, these underwriting fees will be applied toward Rhode Island Housing’s origination fees. However, the underwriting fee will be charged if Rhode Island Housing is not the senior lender.

**C. Allocation Fees:**

Tax credit proposals will be assessed a tax credit allocation fee, payable at closing as follows:

- For 9% Tax Credit Developments: 0.5 % of the ten year allocation amount
- For 4% Tax Credit Developments: 1.0% of the ten-year allocation amount

## **VIII. COMPLIANCE MONITORING**

The IRS requires that the allocating agency monitor compliance with Section 42 of the Code and all applicable regulations on a project-by-project basis. This requirement became effective January 1, 1992 and applies to all buildings for which the low-income housing tax credit is, or has been, allowable at any time. Rhode Island Housing may perform compliance monitoring or may contract with an agent to perform this function. The monitoring procedure includes provisions for record keeping and record retention, annual certification and review, on-site records review, building inspection and notification to Owners and the IRS of non-compliance. Please refer to Rhode Island Housing's Compliance Monitoring Manual (the "Compliance Manual") for detailed monitoring requirements.

The compliance monitoring procedure is adopted pursuant to the Code. Rhode Island Housing or its agent reserves the right to amend this procedure as may be necessary or appropriate to conform to applicable changes in the Code or regulations. In addition, Rhode Island Housing or its agent may adopt further monitoring forms and procedures as part of its Compliance Manual or as otherwise deemed appropriate.

**APPLICANTS AND OWNERS ARE ADVISED THAT COMPLIANCE WITH THE REQUIREMENTS OF SECTION 42 OF THE CODE IS THE RESPONSIBILITY OF THE OWNER OF THE DEVELOPMENT. MONITORING OF THE DEVELOPMENT BY RHODE ISLAND HOUSING OR ITS AGENT DOES NOT IN ANY MANNER AFFECT, MODIFY, OR SUBSTITUTE FOR THIS RESPONSIBILITY. MONITORING BY RHODE ISLAND HOUSING OR ITS AGENT DOES NOT CONSTITUTE A DETERMINATION OF ANY KIND REGARDING THE DEVELOPMENT'S ELIGIBILITY FOR THE TAX CREDIT UNDER SECTION 42 OF THE CODE.**

### **A. Recordkeeping and Record Retention**

**Recordkeeping:** For each year in the compliance period, which is equal to fifteen taxable years beginning in the first year the tax credit is taken, the Owner shall maintain records for each building in the project showing the:

- 1) Total number of residential rental units in the building (including the number of bedrooms and the size in square feet of each residential rental unit).
- 2) Percentage of residential rental units in the building that are low-income units as defined by Section 42(g), and the size in square feet of each low-income unit.

- 3) Rent charged on each residential rental unit in the building (including any utility allowance).
- 4) Number of occupants in each low-income unit if the rent is determined by the number of occupants per unit under Section 42(g)(2) (as in effect prior to 1989 amendments).
- 5) Annual income certification for each low-income tenant per unit.
- 6) Documentation to support each low-income tenant's income certification (for example, a copy of the tenant's federal income tax returns, W-2 Form, and/or verification from a third party such as an employer or a state agency paying unemployment compensation).
- 7) Each low-income vacancy in a building and information that shows when, and to whom, the next available units were rented.
- 8) Eligible basis and qualified basis of the building at the end of the first year of the credit period.
- 9) Character and use of the non-residential portion of the building included in the building's eligible basis under Section 42(d).

**Record Retention:** The Owner shall retain records relative to the first year of the credit period for at least six years beyond the due date (with extensions) for filing the tax return for the last year of the compliance period of the building. The Owner shall retain the records described above for all subsequent years in the compliance period for at least six years after the due date (with extensions) for filing the federal income tax return for that year.

Additionally, for each year that any Agreements remain in effect after the compliance period, the Owner shall retain records adequate to demonstrate compliance with the terms and conditions of the Agreement, including, but not necessarily limited to, income of tenants and rents charged at the development. The Owner shall retain the records pertaining to a particular year for at least six years following the close of that year.

## **B. Certifications and Reporting**

**Annual Certification:** The Owner of every project that has received tax credits must submit to Rhode Island Housing by January 31<sup>st</sup> of each year during the compliance period and the extended use period an Owner's Annual Certification of Continuing Compliance and the Low Income Housing Tax Credit Annual Project Report. As required under U. S. Treasury Revenue Regulation 1.42-5, the Owner shall certify to Rhode Island Housing under the penalty of perjury, whether for the preceding 12-month period:

- 1) The project was continually in compliance with the terms and conditions of its Agreements with Rhode Island Housing.

- 2) The project met either the 20-50 test under Section 42(g)(1)(A) or the 40-60 test under Section 42(g)(1)(B), whichever minimum set-aside test was applicable to the project. The 20-50 Test means that a minimum of 20% of the project's units were set-aside for tenants at 50% of the AMGI at tax credit restricted rent levels. The 40-60 test means that a minimum of 40% of the project's units were set-aside for tenants at 60% of the AMGI at tax credit restricted rent levels.
- 3) There was any change in the applicable fraction as defined by Section 42I(1)(B) of any building in the project, and if there was a change, a description of that change.
- 4) The Owner has received an annual income certification from each low-income tenant, and documentation to support that certification; or in the case of a tenant receiving Section 8 housing assistance payments, that the Owner has received a statement from a public housing authority that the tenant's income does not exceed the applicable income limit under Section 42(g).
- 5) Each low-income unit in the project was rent-restricted under Section 42(g)(2).
- 6) All units in the project were for use by the general public (as defined in Treasury Regulation 1.42-9), including the requirement that no finding of discrimination under the Fair Housing Act, 42 U.S.C. 3601-3619, occurred in the project.
- 7) Each building in the project was suitable for occupancy, taking into account local health, safety and building codes.
- 8) There was any change in the eligible basis (as defined in Section 42(d)) of any building in the project, or there was a change, and information regarding the nature of that change.
- 9) All tenant facilities included in the eligible basis under Section 42(d) of any building in the project were provided on a comparable basis without charge to all tenants in the building.
- 10) If a low-income unit in a building becomes vacant during the year, reasonable attempts were made to rent that unit or the next available unit of comparable or smaller size to tenants having a qualifying income before any unit in the building was or will be rented to tenants not having a qualifying income.
- 11) If the income of tenants of a low-income unit in a building increases above the limit allowed in Section 42(g)(2)(D)(ii), the next available unit of comparable or smaller size in the building was or will be rented to tenants having a qualifying income.

- 12) An extended low-income housing commitment as described in Section 42(h)(6) was in effect (for buildings subject to Section 7108(c) of the Revenue Reconciliation Act of 1989).
- 13) All low-income units in the project were used on a non-transient basis except for permanent supportive housing for the homeless provided under Section 42(I)(3)(B)(iii) or single room occupancy units rented on a month-to-month basis under Section 42(I)(3)(B)(iv).

First Year Certification: A copy of the IRS Form 8609, with Part II completed by the Owner, for the first year of the Compliance Period.

Additional Information as Required: The Owners of all low-income housing projects will also be required to submit to Rhode Island Housing information on tenant income, occupancy, and rent for each low-income unit, in the form and manner designated by Rhode Island Housing. Rhode Island Housing reserves the right to require Owners of all low-income projects to submit additional information as it deems necessary.

### **C. Records Review**

In accordance with Section 1.42-5(c)(2)(ii)(B), all projects will be reviewed by the end of the second calendar year following the year the last building in the project is placed in service. Rhode Island Housing will conduct an on-site records review of all tax credit projects each year. In each of the projects, the tenant records of at least 20% of the low-income units in conjunction with a physical inspection of the same tenant's unit will be examined. Rhode Island Housing may elect to audit any higher amount if it deems appropriate.

The records inspection will include an examination of the annual tenant income certification, the documentation the Owner has received to support that certification, and the rent record for each low-income tenant in at least 20% of the low-income units for the current year and the prior year and the initial certification.

Rhode Island Housing reserves the right to perform an on-site records review of any low-income housing project at least through the end of the compliance period and for any additional term as defined in the Rhode Island Housing Extended Use Compliance Monitoring Policy.

### **D. Inspection**

Rhode Island Housing will conduct annual physical inspections, as well as property management file audits, on all of the tax credit developments monitored by Rhode Island Housing. Rhode Island Housing will select the low-income units to be inspected in each development to correspond to the tenant file

records reviewed. The minimum number of units to be inspected will be the greater of 20% of the project's low-income units in each building or 3 low-income units.

Inspections of building and low-income units will be made in accordance with Uniform Physical Condition Standards (UPCS).

Rhode Island Housing retains the right to perform an on-site inspection of any low-income housing project at least through the end of the compliance period and for an additional term as defined in the Rhode Island Housing Extended Use Compliance Monitoring Policy.

#### **E. Notification of Non-Compliance**

The IRS recently issued the Guide for Completing Form 8823 Low-Income Housing Credit Agencies Report of Noncompliance or Building Disposition (the "Guide"). The scope of the Guide is limited to guidelines for preparing Form 8823 for submission to the IRS. Taxpayers are responsible for evaluating the tax consequences of noncompliance with IRC Section 42. The Guide is available on the IRS website at [www.irs.gov](http://www.irs.gov).

Rhode Island Housing will look to the Guide in evaluating compliance with IRC Section 42 and in determining whether a notice of noncompliance should be issued. As outlined in Section 42(m)(1)(B)(iii), Rhode Island Housing or its agent has the responsibility to notify the IRS of non-compliance with the low-income housing tax credit provisions by completing Form 8823 "Low-Income Housing Credit Agency Report of Non-Compliance." In the event that Rhode Island Housing or its agent learns of an event of non-compliance, it will send a letter to the project's Owner describing the condition and, where appropriate, recommending actions to correct the problem. The agency shall retain records of non-compliance or failure to certify in accordance with Treasury Regulations.

The Owner of the low-income housing project shall have 30 days from the date of the notice to correct and supply proof that the noncompliance has been corrected (e.g. copies of income certifications/lease/rent rebate, etc.).

If Rhode Island Housing determines that the clarification from the Owner on the noncompliance issue establishes that the Owner was always in compliance, then no Form 8823 is issued and the Owner is notified within five (5) business days.

If Rhode Island Housing determines that there was noncompliance and the issue is now remedied, then Form 8823 will be filed with the IRS and the Owner will be notified no later than 45 days after the end of the time allowed to the Owner to take remedial action.

The correction period may be extended in the sole discretion of Rhode Island Housing for up to an additional 60 days upon the written appeal of the Owner (received on or before the expiration of the 30 day period) requesting such an extension, if the agency determines that the Owner is making a good faith effort to provide the missing information and/or bring the project into compliance with the provisions of Section 42 of the Code.

Rhode Island Housing may thereafter extend the correction period for up to six months, but only if Rhode Island Housing determines in its discretion that there is a good cause for granting the extension. In the event of non-compliance during the extended use period, Rhode Island Housing will provide the owner a period of sixty (60) days to correct an event of non-compliance of the Rhode Island Housing Extended Use Compliance Monitoring Policy.

**F. Liability of the Owner**

Compliance with the requirements of Section 42 is the responsibility of the Owner of the building for which the credit is allowable. Rhode Island Housing's obligation to monitor for compliance with the requirements of Section 42 does not make it responsible for the Owner's noncompliance.

**G. Annual Compliance Training**

The Owner must certify that the Management Agent or a member of the on-site staff attends training for compliance in managing a tax credit project at least once annually. Certifications of training must be submitted to Rhode Island Housing by January 31st of each year.

**IX. EVENTS OF RECAPTURE**

A full recapture of credits occurs if the building fails to meet the minimum set-aside requirement. A partial recapture of credits occurs if the building's low-income occupancy percentage decreases, but not below the minimum set-aside level, and/or if eligible basis decreases. The potential effect of non-compliance is to increase taxes in the year of non-compliance based on all previous years that the credit was earned. The excess of the credit actually earned each year over the credits that would be allowed if the credits were claimed ratably over the fifteen-year compliance period (the accelerated portion of the credit) plus interest is recaptured. In this event, IRS Form 8611 "Recapture of Low-Income Housing Credit" must be filed by the project's Owner and retained for three years following the Compliance Period.

It is important to note that there are additional items that trigger recapture. Please refer to Section 42 of the Code and the Rhode Island Housing Tax Credit Compliance Manual for a more complete listing.

## **X. COMPLIANCE MONITORING FEES**

### **A. Compliance Monitoring Fees:**

In order to offset the cost of compliance monitoring, a low-income housing unit fee will be assessed to all tax credit developments per tax credit unit. This fee will be due and payable no later than January 31<sup>st</sup> of each year. This fee will be reviewed on an annual basis and may be increased to cover administrative costs at Rhode Island Housing's discretion. In accordance with the Rhode Island Housing Extended Use Compliance Monitoring Policy, fees will be assessed as outlined above.

### **B. Compliance Manual Fee:**

Rhode Island Housing will provide all low-income housing project Owners who have received an allocation of tax credits with a copy of the Housing Tax Credit Compliance Manual for a fee; otherwise it will be available on our website at [www.rhodeislandhousing.org](http://www.rhodeislandhousing.org) under the link, Property Management then Publications & Forms, click on 'register now' if you need to sign in. The Compliance Manual will also be available in the Developers Handbook.

## **XI. MODIFICATION OF THE ALLOCATION PLAN**

Without limiting the generality of Rhode Island Housing's power and authority to administer the allocation of housing tax credits according to federal law, regulations, and this Allocation Plan, Rhode Island Housing shall make such determinations and decisions, publish administrative guidelines and rules, require the use of such forms, establish such procedures and otherwise administer allocations of tax credits in such manner as may be, in Rhode Island Housing's determination, necessary, desirable, or incident to its responsibilities as the administrator of the Housing Tax Credit Program. The Governor recognizes and acknowledges that Rhode Island Housing may encounter situations which have not been foreseen or provided for in the Allocation Plan and expressly delegates to Rhode Island Housing the authority to amend the Allocation Plan subject to fulfillment of the requirements of the Administrative Procedures Act and any other requirements imposed by law. The Governor further recognizes and acknowledges that Rhode Island Housing will administer allocations of tax credits in all situations and circumstances, including, without limiting the generality of the foregoing, the power and authority to control and establish procedures for controlling any misuse or abuses of the tax credit allocation system and the power and authority to resolve conflicts, inconsistencies or ambiguities, if any, in this Allocation Plan or which may arise in administering the Housing Tax Credit Program. The Governor further expressly delegates to Rhode Island Housing the ability to amend this Allocation Plan to ensure compliance with federal law and regulations as such federal law may be amended and as federal regulations are promulgated governing tax credits.

**XII. APPROVAL OF THE GOVERNOR**

I, Lincoln D. Chafee, Governor of the State of Rhode Island and Providence Plantations, do hereby signify my approval of this Tax Credit Qualified Allocation Plan for the distribution of federal housing tax credits in this State, in conformance with Section 42 of the Internal Revenue Code.

Signed: \_\_\_\_\_  
Lincoln D. Chafee, Governor

Date: \_\_\_\_\_, 2011